### Ravenna Township Muskegon County, Michigan

### REPORT ON FINANCIAL STATEMENTS

(with required supplementary information)

Year ended June 30, 2008

### Ravenna Township

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As management of Ravenna Township, we present to the readers of the Township's financial statements this overview and analysis of the financial activities of Ravenna Township for the fiscal year ended June 30, 2008. We encourage you to consider the information presented in these financial statements along with the additional information that has been furnished in this letter.

#### FINANCIAL HIGHLIGHTS

The General Fund fund balance increased \$59,724.

The Fire Fund fund balance increased \$21,980.

The Township received a federal grant of \$56,392 which enabled it to buy fire supplies and small equipment.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis is intended to serve as an introduction to the Township's basic financial statements. Ravenna Township's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the Township's finances. These statements are similar to those of a private sector business.

The Statement of Net Assets presents information on all of the Township's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Township is improving or deteriorating.

The Statement of Activities presents information showing how the Township's net assets changed during the fiscal year. All changes in net assets are reported when the event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods.

Both of the government-wide financial statements mentioned above distinguish functions of the Township that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are designed to recover all or a significant part of their costs through user fees and charges for services (business-type activities). The governmental activities of the Township include general government, public safety, public works, community and economic development and cultural and recreational activities. The Township does not currently have any business-type activities.

**Fund Financial Statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Ravenna Township, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Township can be divided into two categories—governmental funds and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This information may be useful in evaluating a governmental entity's short-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between the two.

Ravenna Township maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Fire Fund, which are considered major funds. Data from the other fund is presented as an other governmental fund.

**Fiduciary Funds.** Fiduciary Funds are used to account for resources held for the benefit of parties outside the Township. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the Township's programs. The accounting method used for fiduciary finds is much like that used for the government-wide financial statements.

**Notes to Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The reader is encouraged to include the reading of this section in any attempt to analyze and understand these statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Township's budgetary information as it relates to the actual revenues and expenditures for the General Fund and the Fire Fund.

#### **Government-wide Financial Analysis**

The first table presented below is a summary of the government-wide statement of net assets for Ravenna Township. As stated earlier, the net assets may be used as an indicator of a government's financial health. As of June 30, 2008, the Township's net assets from governmental activities totaled \$1,251,693.

The increase in current assets mirrors the increase in net assets. Capital assets decreased because current year depreciation expense exceeded capital asset additions as there were no major purchases this year. Current liabilities increased because the Township's annual road brining was done before year-end this year and was therefore payable. Noncurrent liabilities decreased as scheduled debt payments are made.

In examining the composition of these net assets, the reader should note that a portion of governmental activities net assets are invested in capital assets (i.e., buildings, land, vehicles, equipment, etc.). These assets are used to provide services to the Township's residents, and they are not available to pay salaries, operational expenses or fund capital projects. Certain other governmental net assets are shown as restricted, meaning that they are subject to external restrictions on how they may be used. The unrestricted net assets for governmental activities actually depict a balance of \$421,717. This represents the amount of discretionary resources that can be used for general governmental operations.

#### **Net Assets**

	Governmental Activities				
	_	2008		2007	
Current assets	\$	662,382	\$	550,265	
Capital assets	_	1,002,266	_	1,057,702	
Total assets		1,664,648		1,607,967	
Current liabilities		82,251		51,000	
Noncurrent liabilities		330,704		370,841	
Total liabilities	_	412,955	_	421,841	
Net assets					
Invested in capital assets, net of related debt		631,562		648,861	
Restricted		198,414		176,572	
Unrestricted		421,717		360,693	
Total net assets	\$	1,251,693	\$	1,186,126	

#### **Governmental Activities**

Governmental activities net assets increased by \$65,568 during the 2008 fiscal year. With all of the Township's governmental operations combined, the net result was that its operating revenues exceeded its operating expenditures, producing the resulting net assets. The following table depicts this occurrence which will be discussed in more detail later in this analysis.

Operating grants and contributions are new this year as the Township is receiving payments from the new district library for the maintenance of its library facility. Capital grants and contributions are from a federal grant that was used to purchase various small equipment and supplies in the fire department. Property tax revenue is up this year compared to the prior year because of growth in the Township and increased taxable value. Public safety expense is up this year because of the purchases of supplies and small equipment from the aforementioned grant. Public works expenses are up because the summer 2007 and summer 2008 brinings were both done in this fiscal year.

#### **Change in Net Assets**

		Governmental Activities			
		2008		2007	
Revenues:			_		
Program revenues					
Charges for services	\$	23,672	\$	20,305	
Operating grants and contributions		6,888		=	
Capital grants and contributions		56,392		=	
General revenues					
Property taxes		262,825		251,801	
Grants and contributions not restricted		114,642		110,980	
Unrestricted investments earnings		22,634		20,915	
Miscellaneous	_	11,465	_	14,340	
Total revenues		498,518		418,341	
Expenses:					
General government		155,256		149,348	
Public safety		197,016		124,255	
Public works		43,950		22,780	
Community and economic development		580		1,220	
Culture and recreation		18,836		15,424	
Interest on long term debt	_	17,313	_	13,050	
Total expenses		432,951	_	326,077	
Change in net assets		65,567		92,264	
Net assets - Beginning	_	1,186,126	_	1,093,862	
Net assets - Ending	\$	1,251,693	\$_	1,186,126	

#### Financial Analysis of the Government's Funds

As stated earlier in this discussion and analysis, Ravenna Township uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of Ravenna Township governmental funds is to provide information on near-term inflows, outflows, and balances in spendable resources. Such information is useful in assessing the Township's financing requirements. In particular, unreserved fund balances or the lack thereof, may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the 2008 fiscal year, Ravenna Township governmental funds reported a combined unreserved fund balance of \$611,831. This number represents the unreserved fund balance of \$433,417 in the General Fund, \$162,591 in the Fire Fund and \$15,823 in the Cemetery Perpetual Care Fund. It is necessary to further distinguish between the unreserved and reserved fund balance. The unreserved balance represents what is available for spending at the Township's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been reserved. The Cemetery Fund has reserved \$20,000 for perpetual care. When the fund balance has been adjusted to account for these reserves, the result is a final fund balance of \$631,831, which consists of a fund balance of \$433,417 in the General Fund, \$162,591 in the Fire Fund and \$35,823 in the Cemetery Fund.

The General Fund is the chief operating fund of Ravenna Township and the other major fund is the Fire Fund. The General Fund fund balance is \$433,417, an increase of \$59,724 from the prior year. The Fire Fund fund balance is \$162,591, an increase of \$21,980 from the prior year. The reasons for the increases in fund balances in each of these funds are the same as noted above for the increase in overall net assets.

#### **General Fund Budget**

During the current fiscal year, the Township made only one significant budget amendment. The library and museum budget was amended from \$7,000 to \$12,000 due to additional planned improvements made at the library, such as shelving and a new door.

The following comments summarize the major variations from the final budget to actual revenues and expenditures:

- ➤ Other revenues are \$6,959 more than budgeted because all payments from the district library were not budgeted.
- Road expenditures are \$14,130 more than budgeted because the summer brinings for both 2007 and 2008 occurred in the 2008 fiscal year and the Township only budgeted for one.

#### **Capital Assets**

Ravenna Township's investment in capital assets for its governmental activities as of June 30, 2008 totaled \$1,002,266 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, land improvements and vehicles and equipment.

Ravenna Township's capital asset additions included a thermal imager for \$6,266 and a defibrillator for \$2,170. Certain equipment from the Fire Fund was retired. Depreciation expense for the year was \$54,873.

#### **Capital Assets**

	Governmental Activities				
	2008			2007	
Land	\$	42,750	\$	42,750	
Land improvements		13,302		14,729	
Buildings and improvements		629,996		649,292	
Vehicles and equipment	_	316,218	_	350,931	
Total	\$	1,002,266	\$	1,057,702	

Additional information on the Township's capital assets can be found in Note D of the "Notes to Financial Statements" of this report.

#### **Long-Term Debt**

At the end of the 2008 fiscal year, Ravenna Township had total outstanding debt of \$370,704 consisting of two installment purchase agreements. The debt is backed by the full-faith and credit of the Township. The payment of this debt service is anticipated through the revenues generated from the Fire Fund millage.

Additional information on Ravenna Township's long-term debt can be found in Note F of the "Notes to Financial Statements" of this report.

#### **General Economic Overview**

The Township's General Fund is comprised of two major revenue sources, state revenue sharing and property tax revenue. Those two sources comprised over 80% of the General Fund's revenue sources. In fiscal 2009, both state revenue sharing and property taxes are expected to remain consistent with fiscal year 2008. Other revenues are also budgeted to be relatively consistent.

The Township expects General Fund expenditures in fiscal year 2009 to remain approximately the same as fiscal year 2008. The Township currently has no plans for significant capital purchases or improvements other than spending approximately \$6,000 on remodeling the Township hall and purchasing a piece of land on Schram Road for approximately \$3,300.

### **Requests for Information**

This financial report is designed to provide a general overview of Ravenna Township's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Ravenna Township, 3770 Blackmer Road, P.O. Box 153 Ravenna, MI 49451 (231) 853-6205.



#### INDEPENDENT AUDITORS' REPORT

October 15, 2008

Township Board Ravenna Township Muskegon, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Ravenna Township as of and for the year ended June 30, 2008, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Ravenna Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Ravenna Township, as of June 30, 2008, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison information on pages i - vii and 19 - 20 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

### Ravenna Township

#### STATEMENT OF NET ASSETS

June 30, 2008

#### ASSETS

	Governmental activities
CURRENT ASSETS	
Cash and investments	\$ 624,880
Due from other governmental units	37,502
Total current assets	662,382
NONCURRENT ASSETS	
Capital assets, net	
Nondepreciable	42,750
Depreciable	959,516
Total noncurrent assets	1,002,266
Total assets	1,664,648
LIABILITIES AND NET ASSETS	
CURRENT LIABILITIES	
Accounts payable and accrued liabilities	42,251
Long-term liabilities, due within one year	40,000
Total current liabilities	82,251
NONCURRENT LIABILITIES	
Long-term liabilities, less amounts due within one year	330,704
Total liabilities	412,955
NET ASSETS	
Invested in capital assets, net of related debt	631,562
Restricted for:	
Fire protection	162,591
Perpetual care	
Expendable	15,823
Non-expendable Unrestricted	20,000
	421,717
Total net assets	\$1,251,693_

## Ravenna Township STATEMENT OF ACTIVITIES

For the year ended June 30, 2008

								Net
								(Expense)
								Revenue and
								Changes in
				P	rogram Revenue			Net Assets
			Charges for	Op	erating grants		tal grants	Governmental
Functions/Programs	_	Expenses	services	and	contributions	and co	ntributions	activities
Governmental activities								
General government	\$	155,256	\$ 9,753	\$	-	\$	-	\$ (145,503)
Public safety		197,016	13,919		-		56,392	(126,705)
Public works		43,950	-		-		-	(43,950)
Community and economic development		580	-		-		-	(580)
Culture and recreation		18,836	-		6,888		-	(11,948)
Interest on long-term debt	_	17,313	-	_			-	(17,313)
Total governmental activities	\$	432,951	\$ 23,672	\$_	6,888	\$	56,392	(345,999)
General revenues								
Property taxes, levied for								
General purposes								117,449
Specific purposes								145,376
Grants and contributions not restricted to specific programs								114,642
Unrestricted investment earnings								22,634
Miscellaneous								11,465
Total general revenues								411,566
Change in net assets								65,567
Net assets at July 1, 2007								1,186,126
Net assets at June 30, 2008								\$ 1,251,693

Ravenna Township BALANCE SHEET Governmental Funds June 30, 2008

		General Fund		Fire Fund	go	Other overnmental fund	_	Total governmental funds
ASSETS								
Cash and investments	\$	424,873	\$	162,591	\$	37,416	\$	624,880
Due from other governmental units		37,502		-		-		37,502
Due from other funds	_	1,593	_	-			_	1,593
Total assets	\$	463,968	\$_	162,591	\$	37,416	\$_	663,975
LIABILITIES AND FUND BALANCES								
Liabilities								
Accounts payable	\$	30,551	\$	-	\$	-	\$	30,551
Due to other funds	_			-		1,593	_	1,593
Total liabilities		30,551		-		1,593		32,144
Fund balances								
Reserved for perpetual care		-		=		20,000		20,000
Unreserved								
General Fund		433,417		-		-		433,417
Special revenue funds		-		162,591		-		162,591
Permanent fund		-	_	-		15,823	_	15,823
Total fund balances	_	433,417		162,591		35,823	_	631,831
Total liabilities and fund balances	\$_	463,968	\$	162,591	\$	37,416	\$ _	663,975

# Ravenna Township RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

June 30, 2008

Total fund balance—governmental funds		\$	631,831
Amounts reported for governmental activities in the Statement of Net Assets are different because:			
Capital assets used in governmental activities are not financial resources and are not reported in the governmental funds.			
Cost of capital assets	\$ 1,343,906		
Accumulated depreciation	(341,640)		1,002,266
Accrued interest in governmental activities is not reported in the governmental funds.			(11,700)
Long-term liabilities in governmental activities are not due and payable in the			
current period and are not reported in the governmental funds.			
Installment purchase agreements		_	(370,704)
Net assets of governmental activities in the Statement of Net Assets		\$_	1,251,693

## Ravenna Township STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### Governmental Funds

For the year ended June 30, 2008

	_	General Fund	_	Fire Fund	go	Other vernmental fund	g 	Total overnmental funds
REVENUES	•	115 440	•	1.45.056			•	262.025
Property taxes	\$	117,449 4,973	\$	145,376	\$	-	\$	262,825 4.973
Licenses and permits Intergovernmental revenues		4,973		-		-		4,973
Federal		_		56,392		_		56,392
State		114,642		50,592		_		114,642
Charges for services		8,178		8,946		1,575		18,699
Investment earnings		19,713		1,116		1,805		22,634
Other		17,059		1,294		-		18,353
Total revenues	_	282,014		213,124		3,380		498,518
EXPENDITURES								
Current								
General government		140,685		-		-		140,685
Public safety		8,510		130,958		-		139,468
Public works		43,380		-		-		43,380
Community and economic development		580		-		-		580
Culture and recreation		16,311		-		-		16,311
Other governmental functions		11,342		-		-		11,342
Debt service								
Principal		-		38,137		-		38,137
Interest and fees		-		18,613		-		18,613
Capital outlay	_		_	8,436				8,436
Total expenditures	_	220,808	_	196,144	_	-	_	416,952
Excess of revenues over (under) expenditures		61,206		16,980		3,380		81,566
OTHER FINANCING SOURCES (USES)								
Transfers in		3,518		5,000		-		8,518
Transfers out		(5,000)		-		(3,518)		(8,518)
Total other financing sources (uses)		(1,482)	_	5,000		(3,518)	_	<u> </u>
Net change in fund balances		59,724		21,980		(138)		81,566
Fund balances at July 1, 2007		373,693		140,611		35,961		550,265
Fund balances at June 30, 2008	\$	433,417	\$	162,591	\$	35,823	\$	631,831

### Ravenna Township

## RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

For the year ended June 30, 2008

Net change in fund balances—total governmental funds		\$ 81,566
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report outlays for capital assets as expenditures; in the Statement of Activities, these costs are depreciated over their estimated useful lives.		
Depreciation expense	\$ (54,873)	
Capital outlay	8,436	(46,437)
Governmental funds report the entire proceeds from the sale of capital assets as revenue,		
but the Statement of Activities reports only the gain or loss on the sale of capital assets.		(8,999)
Repayment of principal on long-term debt is an expenditure in the governmental funds,		
but the repayment reduces long-term liabilities in the Statement of Net Assets.		38,137
Interest expense on long-term debt is recorded in the Statement of Activities		
when incurred, but is not reported in the governmental funds until paid.		 1,300
Change in net assets of governmental activities		\$ 65,567

## Ravenna Township **STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES**

Fiduciary Funds June 30, 2008

A G G TOTAL	 ust and gency	rent Tax	 Totals
ASSETS Cash and investments	\$ 50	\$ 509	\$ 559
LIABILITIES			
Due to other governmental units	\$ -	\$ 509	\$ 509
Other liabilities	 50	 -	 50
Total liabilities	\$ 50	\$ 509	\$ 559

## Ravenna Township NOTES TO FINANCIAL STATEMENTS

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Ravenna Township (Township) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Township's accounting policies are described below.

#### Reporting Entity

The Township is a common law township governed by an elected five-member board.

Generally accepted accounting principles require that if the Township has certain oversight responsibilities over other organizations, those organizations should be included in the Township's financial statements. Since no organizations met this criteria, none are included in the financial statements.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the Township. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Township has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirement of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. The Township does not allocate indirect costs.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation—Continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Township reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Fire Fund is used to account for the special tax millage levied by the Township for operation of the fire department.

The Township only has one other governmental fund, the Cemetery Perpetual Care Fund.

Additionally, the Township reports the following fund type:

The agency funds account for assets held by the Township on behalf of others in a fiduciary capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Government Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Township's policy to use restricted resources first, then unrestricted resources as they are needed.

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity

#### **Deposits and Investments**

The Township's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

The Township reports its investments in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. Under this standard, certain investments are valued at fair value as determined by quoted market prices or by estimated fair values when quoted market prices are not available. The standard also provides that certain investments are valued at cost (or amortized cost) when they are of a short-term duration, the rate of return is fixed, and the Township intends to hold the investment until maturity.

The Township has adopted an investment policy in compliance with State of Michigan statutes. Those statutes authorize the Township to invest in obligations of the United States, certificates of deposit, prime commercial paper, securities guaranteed by United States agencies or instrumentalities, United States government or federal agency obligation repurchase agreements, bankers acceptances, state-approved investment pools and certain mutual funds.

#### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of allowance for uncollectibles.

The Township bills and collects its own property taxes and also collects taxes for the county, school and State of Michigan. Taxes are levied on each December 1 on the taxable valuation of property (as defined by state statutes) located in the Local Governmental Unit as of the preceding December 31. Uncollectible real property taxes as of the following March 1 are turned over by the Township to the County for collection. The County advances the Township all these delinquent real property taxes. The delinquent personal property taxes remain the responsibility of the Township. The Township recognizes all available revenue from the current tax levy. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period (60 days).

The 2007 state taxable value for real/personal property of the Township totaled approximately \$72,688,000. The ad valorem taxes levied consisted of 1.2021 mills and 2.0 mills for the Township's general operating and fire operating purposes. These amounts are recognized in the General Fund and the Fire Fund, respectively.

June 30, 2008

#### NOTE A—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES—Continued

Assets, Liabilities and Net Assets or Equity—Continued

#### **Capital Assets**

Capital assets, which include property and equipment are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property and equipment is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	15-20
Buildings and improvements	20-40
Vehicles and equipment	5-20

#### **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net assets. Bond premiums and discounts as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures.

June 30, 2008

#### NOTE B—STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the permanent fund, which is not budgeted. All annual appropriations lapse at fiscal year end.

The Township follows these procedures in establishing the budgetary information provided in the financial statements:

- a. Prior to June 30, the Township Board reviews a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted at the Township Hall to obtain taxpayer comments.
- c. The budget is legally enacted through passage of a resolution.
- d. Supplemental appropriations, when required to provide for additional expenditures, are matched by additional anticipated revenues or an appropriation of available fund balance and must be approved by the Township Board.

The appropriated budget is prepared by fund, function and department. The Township's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Township Board. The legal level of budgetary control is the department level. The Township Board made several supplemental budgetary appropriations throughout the year.

#### **Excess of Expenditures Over Appropriations**

During the year ended June 30, 2008, actual expenditures exceeded appropriations for roads in the General Fund by \$14,130 and public safety and capital outlay in the Fire Fund by \$48,557 and \$6,926, respectively. These overexpenditures were funded with available fund balance.

#### NOTE C—DEPOSITS AND INVESTMENTS

**Interest rate risk.** The Township does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit risk.** State law limits investments in commercial paper and corporate bonds to the two highest classifications issued by nationally recognized statistical rating organizations. The Township has no investment policy that would further limit its investment choices.

**Concentration of credit risk.** The Township does not have a concentration of credit risk policy. Concentration of credit risk is the risk of loss attributed to the magnitude of the Township investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

June 30, 2008

#### NOTE C—DEPOSITS AND INVESTMENTS—Continued

**Custodial credit risk - deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the Township's deposits may not be returned to it. As of June 30, 2008, \$526,316 of the Township's bank balance of \$627,083 was exposed to custodial credit risk because it was uninsured and uncollateralized.

**Custodial credit risk - investments.** The Township does not have a custodial credit risk policy for investments. This is the risk that, in the event of the failure of the counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

**Foreign currency risk.** The Township is not authorized to invest in investments which have this type of risk.

#### NOTE D—CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2008 was as follows:

	_	Balance July 1, 2007		Additions	<u>-</u>	Deductions	_	Balance June 30, 2008
Capital assets, not being depreciated:	_				_			_
Land	\$	42,750	\$	-	\$	-	\$	42,750
Capital assets, being depreciated:								
Land improvements		22,767		-		-		22,767
Buildings and improvements		736,900		-		-		736,900
Vehicles and equipment	_	565,974		8,436	_	32,921	_	541,489
Total capital assets, being depreciated		1,325,641		8,436		32,921		1,301,156
Less accumulated depreciation:								
Land improvements		8,038		1,427		-		9,465
Buildings and improvements		87,608		19,296		-		106,904
Vehicles and equipment	_	215,043		34,150	_	23,922	_	225,271
Total accumulated depreciation	-	310,689	. ,	54,873	_	23,922	_	341,640
Total capital assets, being								
depreciated, net	-	1,014,952		(46,437)	_	8,999	_	959,516
Capital assets, net	\$	1,057,702	\$	(46,437)	\$_	8,999	\$_	1,002,266

June 30, 2008

#### NOTE D—CAPITAL ASSETS—Continued

#### **Depreciation**

Depreciation expense has been charged to functions as follows:

General government	\$	6,234
Public safety		45,544
Public works		570
Culture and recreation	_	2,525
	\$_	54,873

#### NOTE E—INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2008 is as follows:

#### Due to/from other funds:

The Cemetery Fund owes the General Fund \$1,593 for operations.

#### **Interfund transfers:**

The Cemetery Fund transferred \$3,518 to the General Fund for cemetery operations. The General Fund transferred \$5,000 to the Fire Fund for a future vehicle purchase.

#### NOTE F—LONG-TERM DEBT

#### **Summary of Changes in Long-Term Liabilities**

The following is a summary of long-term liabilities activity for the Township for the year ended June 30, 2008.

	Balance					Balance	
	July 1,					June 30,	Due within
	2007	 Additions	_	Reductions	_	2008	 one year
Governmental activities:			-		-		
Installment purchase							
agreements	\$ 408,841	\$ -	\$	38,137	\$	370,704	\$ 56,700

June 30, 2008

#### NOTE F—LONG-TERM DEBT—Continued

## Summary of Changes in Long-Term Liabilities—Continued Installment purchase agreements:

\$423,580 2002 Installment Purchase Agreement;
due in annual installments of \$38,400 including
interest through July 2017; interest at 4.29%
\$278,083
\$105,550 Installment Purchase Agreement; due in
annual installments of \$18,301 including interest
through May 2014; interest at 5%
92,621

370,704

Annual debt service requirements to maturity for debt outstanding as of June 30, 2008, follows:

Year ending	_	Governmental activities			
December 31,	-	Principal	_	Interest	
2009	\$	40,000	\$	16,619	
2010		42,000		14,790	
2011		44,000		12,878	
2012		46,000		10,878	
2013		48,000		8,786	
2014-2017	_	150,704	_	15,481	
	\$	370,704	\$_	79,432	

#### NOTE G—OTHER INFORMATION

#### Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The Township manages its liability and property risk as a member of the Michigan Township Participating Plan (MTPP), a public entity risk pool providing liability and property coverage to its participating members. The Township pays an annual premium to MTPP for its insurance coverage. The MTPP is self-sustaining through member premiums and provides, subject to certain deductibles, occurrence-based casualty coverage for each incident and occurrence-based property coverage to its members by internally assuring certain risks and reinsuring risks through commercial companies. Various deductibles are maintained to place the responsibility for small charges with the insured. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The Township carries commercial insurance for workers' compensation, employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

June 30, 2008

#### NOTE H—PENSION PLANS

#### **Defined Contribution Pension Plan**

The Township maintains a defined contribution retirement plan administered by Manulife Financial USA that covers all of its elected officials. The Township contributes 10 percent of each eligible employee's salary to the plan. Participants are not required to contribute to the plan. The Township's contribution for the year ended June 30, 2008 was approximately \$4,950.

#### NOTE I—ECONOMIC DEPENDENCY

State of Michigan shared revenues represent 41 percent of General Fund revenues.



#### Ravenna Township

## Required Supplementary Information BUDGETARY COMPARISON SCHEDULE

#### General Fund

For the year ended June 30, 2008

Variance with

		Budgeted amounts		final budget- positive	
	Original	Final	Actual	(negative)	
REVENUES	Φ 112.000	A 112 000	A 117.440	A 440	
Property taxes	\$ 113,000	\$ 113,000	\$ 117,449	\$ 4,449	
Licenses and permits	9,130	9,130	4,973	(4,157)	
Intergovernmental revenues - State	116,000	116,000	114,642	(1,358)	
Charges for services	10,700	10,700	8,178	(2,522)	
Investment earnings	15,000	15,000	19,713	4,713	
Other	10,100	10,100	17,059	6,959	
Total revenues	273,930	273,930	282,014	8,084	
EXPENDITURES					
Current					
General government					
Township board	9,170	9,170	10,092	(922)	
Supervisor	9,450	9,450	9,350	100	
Elections	5,000	5,000	1,013	3,987	
Board of review	800	800	855	(55)	
Clerk	18,775	18,775	19,078	(303)	
Treasurer	19,775	19,775	19,785	(10)	
Assessor	16,000	16,000	15,985	15	
Administration	28,150	28,150	28,711	(561)	
Cemetery	17,500	17,500	17,420	80	
Building and grounds	18,500	18,500	18,396	104	
Public safety					
Inspection department	12,200	12,200	8,510	3,690	
Public works					
Roads	29,250	29,250	43,380	(14,130)	
Community and economic development					
Zoning	1,200	1,200	580	620	
Culture and recreation					
Library and museum	7,000	12,000	13,005	(1,005)	
Community services	3,950	3,950	3,306	644	
Other governmental functions	-,	- ,	- /		
Insurance	10,000	10,000	8,641	1,359	
Payroll benefits	5,000	5,000	2,701	2,299	
Total expenditures	211,720	216,720	220,808	(4,088)	
Excess of revenues over (under) expenditures	62,210	57,210	61,206	3,996	
OTHER FINANCING SOURCES (USES)					
Transfers in	_	_	3,518	3,518	
Transfers out	(5,000)		(5,000)	5,516	
				<del></del>	
Total other financing sources (uses)	(5,000)	(5,000)	(1,482)	3,518	
Net change in fund balance	\$ 57,210	\$ 52,210	59,724	\$	
Fund balance at July 1, 2007			373,693		
Fund balance at June 30, 2008			\$ 433,417		

### Ravenna Township

## Required Supplementary Information BUDGETARY COMPARISON SCHEDULE

### Fire Fund

For the year ended June 30, 2008

				Variance with final budget-
	Budgeted		positive	
	Original	Final	Actual	(negative)
REVENUES				
Property taxes	\$ 139,262	\$ 139,262	\$ 145,376	\$ 6,114
Intergovernmental revenues - Federal	-	-	56,392	56,392
Charges for services	-	-	8,946	8,946
Investment earnings	-	-	1,116	1,116
Other	1,349	1,349	1,294	(55)
Total revenues	140,611	140,611	213,124	72,513
EXPENDITURES				
Current				
Public safety	82,401	82,401	130,958	(48,557)
Debt service				
Principal	38,137	38,137	38,137	-
Interest and fees	18,613	18,613	18,613	-
Capital outlay	1,510	1,510	8,436	(6,926)
Total expenditures	140,661	140,661	196,144	(55,483)
Excess of revenues over (under) expenditures	(50)	(50)	16,980	17,030
OTHER FINANCING SOURCES				
Transfers in	5,000	5,000	5,000	
Net change in fund balance	\$4,950	\$	21,980	\$ 17,030
Fund balance at July 1, 2007			140,611	
Fund balance at June 30, 2008			\$ 162,591	



October 15, 2008

Township Board Ravenna Township Muskegon, Michigan

In planning and performing our audit of the financial statements of the Ravenna Township as of and for the year ended June 30, 2008, in accordance with auditing standards generally accepted in the United States of America, we considered the Ravenna Township's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we do not express an opinion on the effectiveness of the entity's internal control.

A *control deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *significant deficiency* is a control deficiency, or a combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A *material weakness* is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. We did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined above. However, we identified the attached deficiencies in internal control that we consider to be significant deficiencies.

This communication is intended solely for the information and use of management, the Township Board, and others within the Organization and is not intended to be and should not be used by anyone other than these specified parties.

#### SIGNIFICANT DEFICIENCIES

Recommendation 1: Payroll time sheets should be reviewed and approved by appropriate officials prior to the processing of payroll.

Payroll time cards for some Township employees are currently not formally reviewed and approved.

Formal review and approval of time cards would reduce the possibility of unauthorized payroll disbursements going undetected.

Recommendation 2: <u>Property tax revenues should be reconciled against the County of Muskegon settlement reports on an annual basis.</u>

During our audit, we noted that the Township had not reconciled its property tax revenue against the County settlement. Consequently, the Township was not aware that some of the monies paid to the General Fund by the Current Tax Fund were actually owed to other governmental entities.

The annual reconciliation of property tax revenue against the County of Muskegon settlement reports would ensure that the Township receives all of its property tax revenue and distributes all monies held for other governmental entities to them.

Recommendation 3: The Township should distribute all monies owed other governmental units on a timely basis.

During our audit, we noted that the Township was holding monies for other governmental entities at year end. The General Property Tax Act of the State of Michigan requires that the Township distribute property tax collections to other governmental units for which it collects within 10 business days of the first and fifteenth day of each month. In addition, the Township is required to make all distributions by April 1 of each year.

The timely distribution of funds collected by the Township would ensure compliance with the General Property Tax Act of the State of Michigan.

Recommendation 4: Budgets should be amended to ensure compliance with State law.

Michigan Public Act 621 of 1978 (Act 621) requires that budgets be amended before any expenditures exceed the budget and that budgets be amended as soon as a deviation is apparent. During our testing, we noted that the Township had not amended its budget to reflect grant activity in the Fire Fund.

Amending budgets to prevent expenditures from exceeding budget would ensure compliance with Act 621.